

**THE COMMERCIAL DRIVER'S LICENSE PROGRAM IMPLEMENTATION
ANNUAL REPORT
FISCAL YEAR 2022**

Pursuant to section 31313(c) of 49 United States Code
August 2022

Section 31313 of 49 U.S.C. requires the Secretary of Transportation to administer a financial assistance program for Commercial Driver's License Program Implementation (CDLPI). The Secretary delegated this authority to the Federal Motor Carrier Safety Administration (FMCSA). As a result, each fiscal year, FMCSA awards grants to States and other entities capable of executing national projects that aid States in their compliance efforts and that will improve the national Commercial Driver's License (CDL) programs. FMCSA may award grants or enter into cooperative agreements to cover expenses for computer hardware and software, publications, testing, personnel, training, and quality control. In addition, sections 31313(a)(2)(B)(iii) and (iv) specifically allow these grants to the States to provide CDL program coordinators and to implement or maintain a system to notify the employer of a commercial motor vehicle operator that a suspension or revocation has been posted to the operator's CDL.

The FMCSA may also award CDLPI grants for research, development and testing, demonstration projects, public education, the recognition, prevention, and reporting of human trafficking offenses, and other special activities and projects relating to commercial driver licensing and motor vehicle safety that benefit all jurisdictions of the United States. The CDLPI grant program addresses national safety concerns; emerging issues relating to CDL improvements; supports innovative ideas and solutions to CDL program issues; and addresses other priority issues, as determined by the Secretary.

Section 31313(c) requires the FMCSA to issue an annual report on the activities carried out under this section. This report is for Fiscal Year (FY) 2022.

Fiscal Year 2022 Financial Assistance

Fiscal 2022 CDLPI grants are authorized under 49 U.S.C. §§ 31104 and 31313 (as amended by the Infrastructure Investment and Jobs Act (IIJA), Pub. L. No. 117-58 (2021), § 23001(b)), with the funds appropriated by Title VIII of Division J of IIJA, and the Consolidated Appropriations Act, 2022, Pub. L. 117-103 (2022), authorizing FMCSA to award \$57,800,000 (\$41,800,000 in contract authority and \$16,000,000 in supplemental funding from Division J, which is available for obligation until September 30, 2025).

The FMCSA published a Notice of Funding Opportunity (NOFO) on grants.gov on December 30, 2021, and applications were due on February 28, 2022. The Agency announced that it would prioritize projects that would enable States to achieve and/or sustain full compliance with the requirements of 49 U.S.C. 31311. FMCSA also prioritized projects to support State compliance with the CDL regulations in 49 CFR parts 383 and 384, including addressing existing findings in FMCSA's State Compliance Records Enterprise system and proposing strategies for mitigating those findings.

In addition, FMCSA gave priority to applications that assists States in achieving or sustaining compliance with the requirements of related Federal rulemakings, such as Entry-Level Driver Training, Exclusive Electronic Exchange, Controlled Substances and Alcohol Testing; State Driver's Licensing Agency Non-Issuance/Downgrade of Commercial Driver's License, and the Medical Examiner's Certification Integration Rule; improving conviction processing; supporting CDL knowledge and skills testing; and reducing skills testing delays.

The FMCSA received 76 CDLPI grant applications before the deadline. Of those, 32 applications were ineligible based on the grant program's eligibility requirements or were duplicate applications. In total, 44 CDLPI eligible applications requesting approximately \$84.6 million in funding were evaluated.

A cross-disciplinary team that included FMCSA grant management specialists, technical review panelists, and program officers evaluated the applications. The team considered the technical and programmatic merits of each proposal and conducted a cost analysis. The FMCSA also considered the risk, as required by Title 2 CFR 200.205, posed by each applicant; the applicant's past performance with the Agency (if applicable); and the diversity of technical approaches or methods. The Agency did not award funding to six applicants because the proposals did not meet the priorities of the Agency or had significant weaknesses in their application packages. The Agency awarded 38 grants to 32 grantees totaling \$44,214,974. The remaining grant funding was not awarded because the projects did not fall within the scope of the CDLPI grant program or the NOFO priorities.

Table 1 – FY 2022 CDLPI Grant Awards

Grantee	Award Description	Awarded Funding
Alabama Law Enforcement Agency	The purpose of this award is to provide funding to process medical examiner's certificates and out-of-State convictions; reduce the wait time for Commercial Driver's License (CDL) skills testing; provide required recurrent training to State and third-party examiners; print CDL study manuals for potential drivers; and conduct covert and overt skills testing audits on all State and third-party examiners.	\$1,138,931

Grantee	Award Description	Awarded Funding
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to continue to deliver tools to the State Drivers Licensing Agencies (SDLAs) by generating and distributing standard Commercial Driver's License Information System (CDLIS) reports and tracking their performance. AAMVA will review and analyze at least 12 SDLAs' CDLIS reports and provide needed assistance and training to those SDLAs; enhance existing CDLIS reports and provide new CDLIS reports as SDLAs evolve; and complete at least five backlogged items identified by the CDLIS Reporting Subcommittee.	\$1,867,564
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to maintain the Commercial Skills Testing Information Management System (CSTIMS) and Report out-of-State Test Results (ROOSTR) infrastructure; conduct re-engineering and/or enhancements to the Next Gen application; and perform continuous security monitoring and conduct security assessment of the CSTIMS and ROOSTR systems to fulfill the Federal Information Security Management Act requirements.	\$4,432,553
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to provide technical assistance for up to 24 SDLAs that are implementing an approved Commercial Driver's License Modernized Skills Test system.	\$274,817
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to allow access for state and law enforcement personnel to query CDLIS.	\$360,250
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to execute the CD31 process for SDLAs at least once every 12 months.	\$253,233

Grantee	Award Description	Awarded Funding
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to host four CDL Train-the-Trainer courses on the skills testing model, so that SDLAs can train their State and third-party examiners on administering the skills testing.	\$508,144
American Association of Motor Vehicle Administrators	The purpose of this award is to provide funding to create a short training curriculum, including a video and reference materials, for the frontline customer service representative at the SDLAs to detect and report suspected human trafficking and produce a brief informational video for CDL applicants and holders on licensing sanctions for drivers convicted of severe forms of human trafficking in a commercial motor vehicle.	\$124,147
Commercial Vehicle Safety Alliance	The purpose of this award is to provide funding to support the national CDL program by providing tailored training and education through in-person events and online content through CVSA Learning.	\$851,376
Connecticut Department of Motor Vehicles	The purpose of this award to provide funding to the to enhance and integrate the DMV's Online Medical Certificate (MEC) Portal data into one enterprise platform; automate the negate process for convictions to improve the timeliness and accuracy of posting to the driver history record and/or transmitting electronically through CDLIS; integrate workflows between the CSTIMS and the Training Provider Registry to implement the Test Results Service and the CSTIMS Tablet Webservice; and enhance and expand the DMV Enterprise Platform to include an integrated appointment module for knowledge and skills tests.	\$3,423,630
Florida Department of Highway Safety & Motor Vehicles	The purpose of this award is to provide funding to conduct Special Operations (traveling to specified locations) for four years on third-party examiners and conduct annual education and outreach sessions for stakeholders and staff.	\$901,984

Grantee	Award Description	Awarded Funding
Indiana Supreme Court - Office of Court Technology	The purpose of this award to provide funding to increase uniformity in the way CDL data is collected during all traffic stops and uploaded to the electronic Citation and Warning System Central Depository and continue the e-filing of traffic related offenses, convictions, withdrawals, and suspensions.	\$476,840
Iowa Department of Transportation	The purpose of this award is to provide funding to improve CDL data reporting to close Annual Program Review findings; increase third-party auditing activities; reduce testing delays by hiring and training additional personnel; and expand hours for CDL testing and issuances for 2 years.	\$1,913,276
Executive Office of the Commonwealth of Kentucky	The purpose of this award is to provide funding to expand and enhance the Kentucky CDL Advisory Committee's initiatives to continue improving CDL data; hire CDL trainers and develop CDL training material to be utilized in stakeholder training and outreach sessions; and reduce wait times for CDL skills testing applicants by 25% and to allow for retests within 5 days of making request.	\$1,464,341
Louisiana Department of Public Safety, Office of Motor Vehicles	The purpose of this award is to provide funding to implement information technology (IT) upgrades and develop technical requirements for the Drug and Alcohol Clearinghouse II rule and the National Register of Certified Medical Examiners integration rule; correct findings identified during the Annual Program Review; implement IT changes to improve CDL timeliness and data quality; and continue general operation and maintenance of CDL operations.	\$1,455,741
Maryland Department of Transportation Motor Vehicle Administration	The purpose of this award is to provide funding to hire an equivalent of 12 driver licensing agents who will work 20 hours a week for four years to help reduce the skill testing wait times and develop an online practice test for CDL applicants	\$844,005

Grantee	Award Description	Awarded Funding
<p>Massachusetts Department of Transportation Registry of Motor Vehicles</p>	<p>The purpose of this award is to provide funding to increase oversight and monitoring of the MA skills test examiner unit by hiring an analyst to analyze the skills testing data; hire an Electronic Data Processing Systems Analyst to oversee both the State Pointer Exchange Services (SPEXS) unit and the out-of-State Notification Unit to identify and fix the root cause issues identified in the CD31 reports and run them more frequently.</p>	<p>\$328,770</p>
<p>Minnesota Driver and Vehicle Services</p>	<p>The purpose of this award is to provide funding to support the training costs to transition to the modernized American Association of Motor Vehicle Administrator's (AAMVA) CDL skills testing model upon approval; implement software that will allow third-party proctors to administer the CDL knowledge tests and automatically transmit results to the Minnesota driver database (MNDRIVE) and provide support for 4 years of operations; procure 210 rugged extreme tablets to enable examiners to transmit results securely to MNDRIVE upon completion of tests by all State and third-party examiners.</p>	<p>\$1,724,200</p>
<p>Mississippi Department of Public Safety</p>	<p>The purpose of this award is to provide funding to strengthen data entry and CDL Help Desk access to continue improving timeliness, accuracy and completeness of CDL driver history records. The funding will be used to hire seven State personnel and one part-time contractor for the help desk; complete IT programming for the Entry-Level Driver Training interface, Master Pointer Record nightly synchronization with AAMVA, and general CDL system programming upgrades; and strengthen the CDL program control by providing Certified Commercial Examiner training and increasing the number of overt and covert skills testing audits and monitoring events to prevent fraudulent events or activities.</p>	<p>\$918,451</p>

Grantee	Award Description	Awarded Funding
Missouri Office of State Courts Administrator	The purpose of this award is to provide funding to support three positions for oversight, support, and training of municipal courts in the implementation of the traffic and ordinance portion of the Show-Me Courts to meet the federally mandated timelines.	\$105,000
National Center for State Courts	The purpose of this award is to provide funding to enhance court expertise by implementing process improvements to adjudicate CDL cases through an assessment of online dispute resolution (ODR) practices, developing technology standards and policy guidance; developing a hybrid hearing technology and policy guidance; providing outreach, education and technical assistance on ODR developments; and developing a human trafficking e-learning course that the various courts can provide to CDL drivers they interact with during court appearances.	\$1,142,242
National District Attorneys Association	The purpose of this award is to provide funding to strengthen the national CDL program by increasing the awareness of prosecutors and other CDL stakeholders about the “One Driver, One License, One Record” concept through training, technical assistance, and resources on the prohibition of masking and the implications of disqualifications, including human trafficking and other felony convictions.	\$3,033,830
The National Judicial College	The purpose of this award is to provide funding to deliver technical assistance, outreach, and guidance to tribal courts on reporting CDL violations enforced and adjudicated on tribal lands to SDLAs; create a CDL self-study course for judges; conduct research on the impact of judicial education to improve CDL courses and material available to the judiciary on reducing masking offenses during adjudication of CDL holders’ citations and research to develop best practices for judiciary handling CDL/CMV adjudication.	\$2,182,033

Grantee	Award Description	Awarded Funding
Nebraska Department of Motor Vehicles	The purpose of this award is to provide funding to lease three vehicles to conduct overt and covert monitoring of State skills test examiners and third-party examiners for four years; hold three regional meetings on CDL issues and fraudulent document identification; procure handheld wireless two-way radios to use during overt skills testing audits; and allow overtime for CDL Compliance officers to respond to third-party testers and examiners' questions after normal business hours.	\$211,878
New Jersey Motor Vehicle Commission	The purpose of this award is to provide funding to process and post CDL driver's self-certification and MEC to driver history records within 10 days of receipt; analyze the current MEC application and database to develop a modernized redesigned system; expand the CDL Mobile Compliance Unit with five additional specialists to reduce skills testing delays while ensuring all skills examiners are properly trained; deploy off-site knowledge testing; and continue to support the CDL anti-fraud project, which uses multi-State facial recognition technology.	\$1,668,380
New York State Department of Motor Vehicles	The purpose of this award is to provide funding to hire 12 senior Motor Vehicle License Examiners to ensure that third-party examiners are complying with testing standards; hire 36 additional State examiners to continue supporting skills testing; establish a SPEXS Help desk business unit for immediate resolution of duplicate pointers; and develop an online CDL licensing renewal process to reduce in-person transactions.	\$6,328,014
North Carolina Department of Transportation, Division of Motor Vehicles	The purpose of this award is to provide funding to implement a new technical solution, Unified Network Interface (UNI) Windows, which replaces the UNI mainframe message interface and implement IT changes to comply with the Exclusive Electronic Exchange final rule by August 2024.	\$603,720

Grantee	Award Description	Awarded Funding
State of Ohio	The purpose of this award is to provide funding to conduct covert monitoring at 17 CDL skills testing locations twice over four years to ensure consistency and compliance.	\$58,162
Oregon Driver and Motor Vehicle Services	The purpose of this award is to provide funding to improve the timeliness of reporting out-of-State convictions; implement an outreach program for Oregon courts on the masking prohibition; and conduct an analysis of system functionality, processes, and procedures.	\$294,000
Pennsylvania Department of Transportation Safety Administration	The purpose of this award is to provide funding to develop and deploy system changes to implement the Drug and Alcohol Clearinghouse II final rule; make changes to the PennDOT system to interface with the National Registry to accept medical certificates and post to driver records; perform maintenance at skills testing pad locations to include sealing, patching, repaving and line painting at State-owned facilities; and provide safety cones for all skills testing facilities.	\$1,936,287
Rhode Island Division of Motor Vehicles	The purpose of this award is to provide funding to automate the records check of in-State license history and violations during the permitting and licensing process; automate the posting of medical certificates, medical variances, and skills performance evaluations directly to the State system; and implement two CSTIMS web services: the test result service and applicant search services.	\$379,904

Grantee	Award Description	Awarded Funding
South Carolina Department of Motor Vehicles	The purpose of this award is to provide funding to hire a temporary attorney to prosecute CDL and commercial license permit (CLP) holders for refusing to test for driving under the influence; provide outreach and training to personnel associated with adjudicating these types of cases; increase number of CDL tests by 80 percent (216) per year by conducting mass testing at four locations for four years; hire two temporary employees to analyze data to determine if CDL and CLPs are being acquired fraudulently; and increase the number of training examiners to train new examiners and recertify existing State and third-party examiners.	\$1,155,654
State of South Dakota, Department of Public Safety, Driver Licensing Program	The purpose of this award is to provide funding to improve the effectiveness of the South Dakota CDL program and reduce CDL programming issues that may arise with the automation of the AAMVA's SPEXS driver history record solution that will bring compliance with the Exclusive Electronic Exchange of convictions and withdrawals.	\$48,000
State of Tennessee	The purpose of this award is to provide funding for travel expenses for 10 program monitoring positions who will train CDL Skills Test Examiners on the Entry-Level Driver Training requirements; and provide training supplies for the CDL Examiner refresh courses that are required.	\$60,820
Commonwealth of Virginia, Department of Motor Vehicle	The purpose of this award is to provide funding to minimize the number of inappropriately administered CDL skills and knowledge examinations; the number of operators who will need to be retested by the Department; and ensure proper training of commercial motor vehicle operators in the Commonwealth.	\$547,599
Washington State Department of Licensing	The purpose of this award is to provide funding to hire four additional CDL skills test examiners to increase the number of tests by 26 percent which is projected to increase testing capacity.	\$590,428

Grantee	Award Description	Awarded Funding
West Virginia Division of Motor Vehicles	The purpose of this award is to provide funding to procure 45 skills testing tablets with accessories to replace the units that were purchased in 2016 and to procure 25 deaf and hard of hearing communication devices for each regional office to allow examiners to communicate with those deaf and hard of hearing commercial driver's license applicants.	\$106,770
Wyoming Department of Transportation	The purpose of this award is to provide funding to implement the following three rulemakings: Exclusive Electronic Exchange, Drug and Alcohol Clearinghouse II, and National Registry II.	\$500,000
Total		\$44,214,974

State Driver Licensing Agencies (SDLAs) received the majority of the FY 2022 CDLPI grants to improve highway safety and to increase compliance with national CDL regulatory standards.

FMCSA awarded the American Association of Motor Vehicle Administrators (AAMVA) approximately \$7.8 million in grant funding. Most of this funding will support the web-based Commercial Skills Test Information Management System. This system assists States in tracking and overseeing the integrity of the CDL skills (e.g., driving) tests, exchanges information about skills tests administered outside of the drivers' home States, combats CDL fraud by analyzing the pass and fail rates of examiners, and will validate that the driver applicant completed the required entry-level driver training requirements. In addition, FMCSA awarded funding to AAMVA to develop new Commercial Driver's License Information System (CDLIS) reports, while continuing the distribution of established timeliness and data quality reports; provide technical assistance to SDLAs for improving and/or sustaining compliance with CDL reporting requirements and modernized skills testing; facilitate law enforcement roadside access to CDLIS; and to provide training to increase expertise on CDLIS transactions.

FMCSA also awarded grant funds to the National Judicial College, National District Attorneys Association, National Center for State Courts, and the Commercial Vehicle Safety Alliance. These awards totaled approximately \$7.2 million and will be used to continue to provide training and technical assistance to judges, prosecutors, other court professionals, and law enforcement personnel on CDL regulations to ensure disqualifications are executed properly, minimize actions such as masking convictions and training on human trafficking.

Conclusion

FMCSA allocated the funding efficiently and effectively, based upon a merit review of the applications, to help States make process improvements in CDL testing, issuance and disqualification, and improvements in adjudicating traffic offenses by CDL holders. The programs and projects supported by the CDLPI grant program continue to improve highway safety.