

## Commercial Driver's License Program Implementation

Fiscal Year 2025 Annual Report – October 2025  
Pursuant to section 31313(c) of 49 United States Code



Section 31313 of 49 U.S.C. requires the Secretary of Transportation to administer a financial assistance program for Commercial Driver's License Program Implementation (CDLPI). The Secretary delegated this authority to the Federal Motor Carrier Safety Administration (FMCSA). As a result, each fiscal year, FMCSA awards grants to States and other entities capable of executing national projects that aid States in their compliance efforts and that will improve the national Commercial Driver's License (CDL) program. FMCSA may award grants or enter into cooperative agreements to cover expenses for computer hardware and software, publications, testing, personnel, training, and quality control. In addition, sections 31313(a)(2)(B)(iii) and (iv) specifically allow these grants to the States to provide CDL program coordinators and to implement or maintain a system to notify the employer of a commercial motor vehicle operator that a suspension or revocation has been posted to the operator's CDL.

The FMCSA may also award CDLPI grants for research, development and testing, demonstration projects, public education, the recognition, prevention, and reporting of human trafficking offenses, and other special activities and projects relating to commercial driver licensing and motor vehicle safety that benefit all jurisdictions of the United States. The CDLPI grant program addresses national safety concerns; emerging issues relating to CDL improvements; supports innovative ideas and solutions to CDL program issues; and addresses other priority issues, as determined by the Secretary.

Section 31313(c) requires the FMCSA to issue an annual report on the activities carried out under this section. This report is for Fiscal Year (FY) 2025.

### **Fiscal Year 2025 Financial Assistance**

Fiscal year 2025 CDLPI grants are authorized under 49 U.S.C. §§ 31104 and 31313 (as amended by the Infrastructure Investment and Jobs Act ("IIJA"), Pub. L. No. 117-58 (2021), § 23001(b)), with the funds appropriated by Title VIII of Division J of the Infrastructure Investment and Jobs Act (IIJA), and the Full-Year Continuing Appropriations and Extensions Act, 2025, Pub. L. 119-4 (2025).

The FMCSA published a Notice of Funding Opportunity (NOFO) on grants.gov with a deadline for applications on July, 7, 2025. The Agency announced that it would prioritize projects that would enable States to achieve and/or sustain full compliance with the requirements of 49 U.S.C. 31311. The maximum total amount of \$88,738,882 in funding (\$43,684,750 in contract authority funding, which is available for obligation until September 30, 2026, and \$15,760,000 in supplementary funding from IIJA Division J, which is available for obligation until September 30, 2028, FY 2022 supplemental funding balance of \$12,718,026, which may be issued until FY 2025, FY 2023 supplemental funding balance of \$13,077,807, which may be issued until FY 2026, and FY 2024 supplemental funding balance of \$3,498,299, which may be issued until FY

2027) is available in FY 2025 for the CDLPI grant program. As a consequence of the lack of eligible applications, FMCSA does not propose to fully expend the available amount.

FMCSA gave priority to applications that assists States in achieving or sustaining compliance with the requirements of related Federal rulemakings, such as Exclusively Electronic Exchange, Controlled Substances and Alcohol Testing: State Driver's Licensing Agency Non-Issuance/Downgrade of Commercial Driver's License, and the Medical Examiner's Certification Integration Rule; improving conviction processing; supporting CDL knowledge and skills testing; and reducing skills testing delays.

FMCSA received 84 grant applications, of which one was received after the deadline. The remaining 83 applications underwent an initial intake review to determine if they met the necessary statutory and FMCSA-specific criteria for eligibility. Eight were determined to be ineligible because they were a duplicate request, and twenty-eight were determined to be ineligible due to NOFO non-compliance issues; for example, ineligible entities applied, incomplete applications were submitted, and projects were out of scope of the CDLPI grant program. The remaining 47 eligible applications, totaling \$107,169,143 in requested funds, underwent evaluation.

A cross-disciplinary team that included FMCSA grant management specialists, technical review panelists, and program officers evaluated the applications. The team considered the technical and programmatic merits of each proposal and conducted a cost analysis. The FMCSA also considered the risk, as required by Title 2 CFR 200.205, posed by each applicant; the applicant's past performance with the Agency (if applicable); and the diversity of technical approaches or methods. The Agency did not award funding to two applicants because the proposals did not meet the priorities of the Agency or had significant weaknesses in their application packages, or the applicant withdrew their application. The Agency awarded 24 grants to 21 grantees totaling \$43,837,277. The remaining grant funding was not awarded because the projects did not fall within the scope of the CDLPI grant program, the NOFO priorities, or the Administrations priorities.

**Table 1 – FY 2025 CDLPI Grant Awards**

Grantee	Award Description	Awarded Funding
Alabama State Law Enforcement Agency (ALEA)	The purpose of this award to the Alabama State Law Enforcement Agency is multi-pronged. ALEA aims to ensure the timeliness and accuracy of convictions that must be processed within the 49 CFR 384.209 10-day timeframe window, to monitor the medical card workflow to ensure the required documents are attached to drivers' record, and to reduce the wait time at the three busiest CDL Skills Test offices by increasing the number of CDL Skills	\$1,232,567

Grantee	Award Description	Awarded Funding
	<p>Tests performed each day. The Agency will also host a Southeastern Regional CDL training meeting in the fall of 2026. Finally, ALEA will provide training and education to CDL staff and third party CDL examiners, conduct overt and covert operations at the time of administering tests, and provide uniforms for CDL staff.</p>	
<p>Alaska Department of Administration</p>	<p>The purpose of this award to the Alaska Department of Administration is multi-pronged. The Department aims to fully integrate with the Drug and Alcohol Clearinghouse (DACH) for electronic query and notification processes, to comply with the National Registry of Certified Medical Examiners (National Registry II or NRII) final rule requirements, and to improve the accuracy, exchange, and timeliness of commercial driver conviction and withdrawal data.</p>	<p>\$1,731,250</p>
<p>American Association of Motor Vehicle Administrators</p>	<p>The purpose of this award to the AAMVA is to convene a working group of subject matter experts to improve the accuracy and consistency of CDL conviction reporting across jurisdictions. Their work will focus specifically on how CDL-related convictions, whether arising in state or federal courts, are transmitted to State Driver Licensing Agencies (SDLAs) for inclusion in commercial driver records.</p>	<p>\$178,100</p>
<p>American Association of Motor Vehicle Administrators</p>	<p>The purpose of this award to the AAMVA is to provide an opportunity for highway safety partners to learn together in an environment that is conducive to understanding the highway safety mission from all angles. This project would bring together the CDL experts in the States for targeted training and</p>	<p>\$1,796,536</p>

Grantee	Award Description	Awarded Funding
	learning experiences. The event will take place in both 2026 and 2027.	
American Association of Motor Vehicle Administrators	The purpose of this award to the AAMVA is to continue to support the Commercial Skills Testing Information Management System (CSTIMS) through stakeholder engagement and development allowing States to maintain compliance with 49 CFR 383 and 384 by maintaining proper technical infrastructure and security enhancements.	\$3,946,512
American Association of Motor Vehicle Administrators	The purpose of this award to the American Association Of Motor Vehicle Administrators is to provide the technical infrastructure for State law enforcement to continue to access CDLIS.	\$222,000
Arizona Department of Transportation	The purpose of this award to the Arizona Department of Transportation is multi-pronged. The Department aims to reduce the number of broken pointers and to enhance CDLIS data quality by expanding internal regulatory knowledge and ensuring the appropriate support staff maintains an up-to-date understanding of current and evolving CDL regulatory requirements.	\$1,489,983
Arkansas State Police	The purpose of this award to the Arkansas State Police is to achieve compliance with the federal CDL program mandates and correct identified audit deficiencies. The Arkansas CDL Program Enhancement & Compliance Initiative will implement an activity plan targeting audit frequency, testing quality, examiner oversight, data accuracy, and training consistency.	\$1,830,898

Grantee	Award Description	Awarded Funding
Executive Office of the Commonwealth of Kentucky	The purpose of this award to the Executive Office of the Commonwealth of Kentucky is to purchase new tablets and protective cases for CDL Skills Testing Program examiners, obtain hosting maintenance and enhancements for Kentucky's mCDL software, and evaluate the performance of the new software.	\$560,750
Georgia Department of Driver Services	The purpose of this award to the Georgia Department of Driver Services is multi-pronged. The Department aims to improve highway safety through training and collaboration with law enforcement and court and judicial personnel. Additionally, the Department will ensure the CDL Third-Party skills testers are properly trained and monitor testing activities per federal regulations.	\$1,420,832
Iowa Department of Transportation	The purpose of this award to the Iowa Department of Transportation is multi-pronged. The Department aims to replace "over the ear" headphones with disposable earbuds for CLP knowledge testing to help prevent fraud, and to print updated CDL examiner manuals, study guides, instruction sheets and driver's manuals.	\$192,825

Grantee	Award Description	Awarded Funding
Judiciary Courts of the State of Indiana	The purpose of this award to the Judiciary Courts of the State of Indiana is multi-pronged. The Judiciary Courts of the State of Indiana will facilitate a single but fully integrated statewide 21st century case-management system (Odyssey) which connects all courts and exchanges information with various public safety agencies. Additionally, the entity will deploy their software to additional State agencies, support current users, and enhance the central repository.	\$882,735
Laramie County Community College	The purpose of this award to the Laramie County Community College is to ensure their certified third-party skills testers retain the appropriate certifications by attending the refresher training, and to hire new third-party skills testers.	\$28,034
Massachusetts Executive Office of Transportation	The purpose of this award to the Massachusetts Executive Office of Transportation is to hire a data analyst to resolve duplicate CDLIS pointers related to CDLs and CLPs, hire two CDL skills test examiners, and to contract with TAT nonprofit to implement a myriad of activities aimed at identifying, deterring, and eliminating human trafficking.	\$1,462,375

Grantee	Award Description	Awarded Funding
Mississippi Department of Public Safety	<p>The purpose of this award to the Mississippi Department of Public Safety is multi-pronged. The Department aims to maintain the current entry status of citations, failures-to-appear, and out-of-state citations through the process and data entry and help desk access, improving timeliness, accuracy, and completeness of CDL data. Additionally, the Department will strengthen their CDL program control and oversight by minimizing the number of CDLs obtained through fraudulent means and update a new skills testing location to accommodate the CDL skills test.</p>	\$10,007,697
National Center for State Courts (NCSC)	<p>The purpose of this award to the NSCS is to focus on working with stakeholder partnerships to enhance traditional automation methods using AI to improve CDL compliance. This covers many aspects of the CDL case lifecycle, from roadside to adjudication to reporting.</p>	\$1,079,006

Grantee	Award Description	Awarded Funding
<p style="text-align: center;">National District Attorneys Association (NDAA)</p>	<p>The purpose of this award to the NDAA is to increase awareness about masking and other federal regulations through technical assistance and tangible resources such as quick reference guides, monographs, and legal compilations. Additionally, NDAA aims to improve efficiency through increased outreach, training, management of national level working groups and state level traffic safety partnerships to aid prosecutors and other stakeholders in understanding the proper adjudication and disqualification procedures and the role each has in preventing fatalities and serious injuries. to increase broad-based awareness and expertise through technology and online learning, including webinars, on-demand courses on CDL and human trafficking related topics, and maintaining a public facing website with CDL and CMV related resources.</p>	<p style="text-align: center;">\$7,934,230</p>
<p style="text-align: center;">Nebraska Department of Motor Vehicles</p>	<p>The purpose of this award to the Nebraska Department of Motor Vehicles is multi-pronged. The Department aims to integrate drone technology to enhance testing and training operations statewide, and to covering the printing costs of CDL manuals.</p>	<p style="text-align: center;">\$247,247</p>
<p style="text-align: center;">North Carolina Division of Motor Vehicles</p>	<p>The purpose of this award to the North Carolina Division of Motor Vehicles is to upgrade the North Carolina IT system. The upgrade is vital to the certification, issuance, and adjudication processes, as it will enable the exchange of critical commercial driver license data, including convictions and withdrawals, with AAMVA, States, and jurisdictions.</p>	<p style="text-align: center;">\$1,999,890</p>

Grantee	Award Description	Awarded Funding
Ohio Department of Public Safety	The purpose of this award to the Ohio Department of Public Safety is to enhance security, reduce fraud in the CDL issuance process, improve passing rates for CDL/CLP testing, and to maximize the efficiencies of the knowledge testing.	\$819,286
South Carolina Department of Motor Vehicles	The purpose of this award to the South Carolina Department of Motor Vehicles is multi-pronged. The Department aims to go through a system modernization, mitigate fraud in their CDL Third-Party skills testing program by providing enhanced oversight, training both State and third-party skills test examiners, and to maintain current CDL Help Desk staffing levels..	\$3,113,774
Tennessee Department of Safety and Homeland Security	The purpose of this award to the Tennessee Department of Safety and Homeland Security is multi-pronged. The Department will utilize every available resource for meeting FMCSA CDL Examiner Training requirements. Tennessee will conduct recertification training of all 79 Third Party CDL Examiners and 11 State CDL examiners that perform CDL Skills Testing as required by FMCSA 49 CFR 384.228 CDL Examiner training regulations.	\$144,507
Virginia Department of Motor Vehicles	The purpose of this award to the Virginia Department of Motor Vehicles is to cover the costs of mailing downgrade and disqualification notices to CDL and CLP applicants.	\$236,000

Grantee	Award Description	Awarded Funding
Wisconsin Department of Transportation	The purpose of this award to the Wisconsin Department of Transportation is to purchase document verification devices and VOID perforators to reduce the potential of fraud in the CDL issuance process. Additionally, the Department aims to fund two (2) third-party CDL auditor positions and to procure third-party CDL monitoring supplies.	\$1,280,243
<b>Total</b>		<b>\$43,837,277</b>

State Driver Licensing Agencies (SDLAs) received the majority of the FY 2025 CDLPI grant funds to improve highway safety and to increase compliance with national CDL regulatory standards.

FMCSA awarded the American Association of Motor Vehicle Administrators (AAMVA) approximately \$6 million in grant funding. Most of this funding will support a new Commercial Driver’s License Information System functional release and the Commercial Skills Testing Information Management System (CSTIMS) through stakeholder engagement and development allowing States to maintain compliance with 49 CFR 383 and 384; maintaining proper technical infrastructure and security enhancements. In addition, FMCSA awarded funding to AAMVA to host a conference for SDLA staff, host and convening a State court subcommittee.

FMCSA awarded grant funds to the National Center for State Courts (NCSC) and the National District Attorneys Association (NDAA). The awards totaled approximately \$9 million. NCSC was awarded funds to enhance traditional automation methods using AI to improve CDL compliance. NDAA was awarded funds to increase awareness about masking and other federal regulations through technical assistance and tangible resources such as quick reference guides, monographs, and legal compilations.

### **Conclusion**

FMCSA allocated the funding efficiently and effectively, based upon a merit review of the applications, to help States make process improvements in CDL testing, issuance and disqualification, and improvements in adjudicating traffic offenses by CDL holders. The programs and projects supported by the CDLPI grant program continue to improve highway safety.